



PRESIDENTIAL DECREE N. 31/20, FEBRUARY 14

Whereas the National Strategy for Human Rights sets out the guiding principles for the Executive's Human Rights action by reference to the steering instruments of national governance policy, with emphasis on the Executive Governance Programme for the Five-year period of 2017-2022 and the National Development Plan 2018-2022;

Having a need for the adoption of an Action Plan, as a vector for the implementation of the National Human Rights Strategy in the field of preventing and combating Trafficking in Human Beings, sufficiently aligned with the United Nations Agenda 2030 on Sustainable Development, and with the other international instruments to which Angola is a party, in particular the United Nations Convention against Transnational Organized Crime and its Additional Protocol on Preventing, Suppressing and Punishing Trafficking in Persons, especially Women and Children;

Pursuant to Articles 120(d) and 125(3) of the Constitution of the Republic of Angola, the President of the Republic hereby decrees the following:

Article 1

(Approval)

The National Action Plan to Prevent and Combat Trafficking in Human Beings in Angola, annexed to this Presidential Decree, of which it is an integral part, is hereby approved.

Article 2

(Doubts and Omissions)

The doubts and omissions resulting from the interpretation and application of this Presidential Decree are resolved by the President of the Republic.

Article 3

(Entry into force)

This Presidential Decree shall enter into force on the day of its publication.

Appreciated by the Committee for Social Policy of the Council of Ministers, in Luanda, on February 14, 2020.

To be published.

Luanda, 14th of February of 2020.

The President of the Republic, João Manuel Gonçalves Lourenço.

NATIONAL ACTION PLAN TO PREVENT AND COMBAT HUMAN TRAFFICKING IN ANGOLA

I. INTRODUCTION

In 2014, Angola began a new cycle of preventing and combating trafficking in human beings, with the creation of the Inter-ministerial Commission against Trafficking in Human Beings, through Presidential Decree No. 235/14 of 2nd of December, to ensure the protection, assistance, recovery, rehabilitation and reintegration into society of victims of trafficking.

Every year, millions of people around the world, especially women and children, are plagued by this phenomenon which, rightly, has been termed a form of modern slavery, because its ultimate aim is to objectify the human person through various acts of exploitation.

This criminal activity is a violation of Human Rights and an offense to the dignity and integrity of the human being. Trafficking in human beings is a reality in Angola, which, although we do not have a statistic that allows us to gauge the real dimensions of the phenomenon, is not yet regarded as alarming and its fight is within the priorities of the Executive.

The fight against trafficking in human beings is part of the National Development Plan (2018-2022), in particular in the sections on child protection (1.1.2), social assistance and protection policy (1.4.4) and support for victims of violence (1.5.1 goal 2.1) and national security policy (6.1.2). It is part of the National Human Rights Strategy and is in line with the 2030 United Nations Agenda on Sustainable Development and other international instruments to which Angola is a party, such as the United Nations Convention against Transnational Organized Crime and its Protocol to Prevent, Suppress and Punish Trafficking in Persons, especially Women and Children.

In terms of national legislation, Law No. 3/14 of 10th of February on the "Criminalization of Undertakings for Money Laundering" establishes in Chapter III, Article 19 et seq., the definition and criminal classification of Trafficking in Persons, treatment sufficiently welcomed in the approved Angolan Penal Code, with particular developments.

Combating trafficking in human beings does not only mean punishing traffickers, but also a multidisciplinary challenge that places protection and assistance to victims at the heart of all actions. Particular attention must be paid to trafficking in minors, since they are particularly vulnerable, and multidisciplinary challenges are thus taking on an important cross-cutting dimension through this instrument, which requires the necessary institutional collaboration both in its implementation and in its monitoring.

The Republic of Angola expects to achieve, in the coming years, the best level of classification at the level of Reports on Trafficking in Human Beings, a level reserved for countries/governments that comply with all the basic requirements for the elimination of trafficking in human beings. It also looks forward to continuing to make commitments in partnership with public and private partners, both domestic and foreign, with a view to achieving positive impacts.

The implementation of the National Action Plan will be carried out through articulated actions at national, provincial and municipal level, with the collaboration of civil society organizations and international partners, and its implementation horizon covers a period of **5 years**, which can be extended or revised.

This Action Plan was the result of a wide-ranging consultation, several meetings were held with state and non-state actors, and the contributions of the most diverse social actors in its building process.

The Plan is based on the following Strategic Axes:

- **Axe I: Prevention of Trafficking in Persons;**
- **Axe II: Protection and Assistance for Trafficking Victims;**
- **Axe III: Prosecuting Criminals and Investigating Allegations of Trafficking in Persons;**
- **Axe IV: Partnerships.**

II. OBJECTIVES OF THE ACTION PLAN

The objectives of this National Action Plan are:

- a)* Prevent trafficking in persons;
- b)* Protect and assist victims of trafficking;
- c)* Pursue criminals in a way that would be efficient and would increase investigations;
- d)* Promote national and international cooperation in order to achieve the stated objectives.

III. GUIDING PRINCIPLES

This Action Plan was based on the following guiding principles:

- 1. Full respect for the human rights of victims:** The protection and guarantee of the human rights of victims of trafficking should focus on actions to prevent trafficking, protect and assist the victims. The actions listed in the Plan include all of these components, taking into account the effective implementation of national laws, respect for legally

binding international instruments and ensure that national law and the provisions of the law of legally binding international instruments are invoked before the courts.

2. **Non-discrimination and gender equality:** The measures designed to combat trafficking in human beings are designed, without any distinction being made between race, colour, sex, language, religion, politics or other opinions, whether of national or social origin, place of birth or other status, i.e., the measures must be impartial. Differential impacts of policies on men and women should also be taken into account to ensure that strategies to combat trafficking in persons address and promote gender equality;
3. **Territorial Perspective:** It means recognizing that the modalities of human trafficking are expressed differently according to the provinces where the crime takes place. The methods used for trafficking within the country are not the same as those used at the borders of the country, that is, the different way trafficking happens, typifies this crime. Therefore, actions designed at national level should be adapted and implemented at provincial level.
4. **Regional and International Cooperation:** Strengthening bilateral, regional and international cooperation is essential in order to combat human trafficking effectively. To this end, there must be better coordination and communication with all state and non-state actors directly or indirectly involved in combating this phenomenon.

IV. ELEMENTS OF THE ACTION PLAN

The plan is divided into strategic axes of which we include the so-called "4Ps": Prevention, Protection and Assistance for Victims, Persecution of Criminals and Investigation of Alleged Trafficking and Partnership Cases. Each axis represents the objectives to be achieved, in line with national anti-trafficking policies.

- **Axis I is entitled ‘Prevention’** and aims to raise public awareness and awareness of the consequences and dangers of this criminal activity, to empower law enforcement officials and to tackle the root causes of human trafficking.
 - **Axis II deals with the protection and assistance of victims** of trafficking in human beings and the provision of assistance to victims and their reintegration into society, which includes the creation of a national reference as mechanisms and training of law enforcement and medical personnel in "Identification of the victim".
 - **Axis III, Prosecution**, contains actions which contribute to strengthening the empowerment of law enforcement officials, better interpretation and effective law enforcement.
- The actions described in **Axis IV are about partnerships**, and deal with actions with the aim of strengthening cooperation with relevant and international authorities, either on a bilateral or multilateral basis.
- The plan shall specify the sectors responsible for which the main responsibility lies or for which the implementation of the relevant actions falls within the scope of competence. It also includes output indicators. All this is in line with the United Nations recommendations and best practices.
- The plan follows an implementation schedule and specifies which activities can be performed at random.

STRATEGIC AXE 1: PREVENTION OF TRAFFICKING IN HUMAN BEINGS

SPECIFIC OBJECTIVES	ACTION / ACTIVITY	RESPONSIBLE PARTY	SCHEDULE OF IMPLEMENTATION	PERFORMANCE INDICATOR
1.1. Strengthen the Inter-Ministerial Commission to Combat Trafficking in Human Beings	- Integrate the Ministries of Tourism, Social Communication, Education, Health and Transport in the Technical Group	Coordinator of the Inter-ministerial Commission to Combat Trafficking in Human Beings	2020	Ministry of Tourism, Media, Education, Health and Transport integrated in the Technical Group; Concertation of the work plans of the sectors carried out;

1.2. Strengthen the capacity of national authorities, civil society and service providers to combat trafficking in human beings and address the causes that make people vulnerable to this type of crime	- Conduct studies, publish research studies on aspects of human trafficking, and exchange of experiences with state and non-state actors to better understand the trafficking situation, to establish the scale, nature, extent of the problem and the most common form of exploitation in Angola	Members of the Technical Group and other Partners, national and international	2020-2022	Permanent; No. of studies performed; No of Experience Exchanges;
	-Identify Provinces/municipalities with the highest incidence of trafficking;	Technical Group	2020	No. of provinces/municipalities identified; Incidence maps prepared;
	- Strengthen the training of law enforcement and other actors directly or indirectly involved in combating trafficking in human beings through training on crime, its elements and indicators, as well as legally binding international instruments	Coordinator of the Technical Group	2020-2021	No. of training action carried out; No. of participants; Law enforcement officers with the capacity to handle the trafficking process and able to identify victims.
	- Conduct training programs for NGOs throughout the country on the main characteristics of human trafficking and their role in combating trafficking	Coordination	2020-2021	Society is more aware of the crime, there is a better interpretation and enforcement of the law; Training Programme developed; No of action carried out;
	- Establish mechanisms for access to information material on trafficking in human beings in the most vulnerable places and/or communities.	Technical Group	2020-2021	established mechanisms; information materials distributed
	- Support initiatives that promote changes in attitudes to society in cities and communities where harmful cultural practices are prevalent (e.g., forced marriages, sexual abuse and exploitation of minors, child labour and others)	INAC, MASFAMU, MAPTESS, MINSA, MINJUD, MJDH, MINCULT, CNJ, OBC (Community based Organisations)	Continuous	Permanent No of campaigns carried out; No of people involved in the campaigns;

- Hold regular meetings for planning and exchange of information;	Technical Group	Quarterly	Frequency of meetings defined
-Establish a Working Group to develop a National Reference System for the identification of victims and/or presumed victims to avoid re-victimization	Technical Group	2021	Working Group Established and National Reference System Institutionalized
- Promote and conduct national awareness campaigns on trafficking in human beings through: radio debates, lectures, round tables, publication of articles, brochures, posters etc	Technical Group	Continuous	Campaigns in progress, materials produced and distributed. No. of lectures given;
- Raise awareness among specific groups and vulnerable populations of the danger and consequences of this criminal activity;	Technical Group	2020-2021	Population is more aware of the consequences and dangers of the crime and ready to report.
Placing advertising billboards at major sporting events to prevent human trafficking	Technical Group	2021	Transit ads placed on multiple events
Performing plays, demonstrating the process of human trafficking in places of greater concentration of people (e.g., markets)	Technical Group and Partners	2021	Population is informed and aware on how trafficking in human beings works.
Develop awareness materials and information for the general public, including multimedia materials to raise public awareness	Commission	2021	Materials published in newspapers, and broadcast on radio and television programmes
Draw billboards, posters in national languages at border crossing points, airports, seaports, bus stops, and other locations	Technical Group	2021	Outdoors and billboards placed in various locations.

	- Train and raise awareness in the media with the goal of raising public awareness of the consequences and dangers of trafficking in human beings and, in publicizing trafficking cases, in a sensitive and responsible manner	Technical Group	2020	Media organizations trained and empowered to deal with trafficking cases in a responsible manner;
	- Train and raise awareness among consular staff of Angolan Embassies, responsible for issuing visas on traffic indicators and in recognising possible signs of abuse to the applicant before issuing the visa	Commission - MIREX	2020	No. of Foreign Ministry officials trained before occupying their posts in embassies or diplomatic missions
	- Include the topic of trafficking in human beings in the Human Rights subject	Coordinator of the Technical Group and Ministry of Education	2022	Trafficking in human beings included in training programs;
1.3. Strengthening border control to prevent trafficking in human beings	- Increase the capacity of border control entities through training on trafficking in human beings with a focus on victim identification	MININT	2020-2022	No of training actions performed; No of beneficiaries; Frontier personnel able to identify victims of trafficking
	- Adequate borders with information technology to detect document fraud and recognition of importers and other related crimes	MININT	2020-2022	Equipment installed and agents trained in the use of equipment
1.4. Develop an adequate human trafficking database in Angola in line with the SADC Integrated Data Collection System on trafficking in human beings	-Indicate who is responsible for collecting and updating the data in order to better respond to the crime	Coordinator of the Technical Group	2020	Data collected and analysed
	- Train employees in entering data	Coordinator of the Technical Group	2020	No. of trained and data entry-enabled employees; No. of inserted and shared cases.

STRATEGIC AXIS 2: PROTECTION AND ASSISTANCE TO VICTIMS OF TRAFFICKING ¹

SPECIFIC OBJECTIVES	ACTION / ACTIVITY	RESPONSIBLE PARTY	SCHEDULE OF IMPLEMENTATION	PERFORMANCE INDICATOR
2.1. Implement effective procedures for the formal identification of victims of trafficking in human beings	- To carry out training activities aimed at government authorities, civil society, and other service providers on effective procedures for the formal identification of victims of trafficking differentiated between adults and children;	Technical Group INAC, MJDH, MININT, MASFAMU, PGR	Continuous	No. of training actions performed; No. of beneficiaries; No. of victims identified and assisted;
	- Monitor and ensure that such procedures are being observed;	Coordinator of the Technical Group MININT	Continuous	Observed and followed procedures; Strengthened mechanisms to control passengers at borders, children with authorization documents;
	- Draw up or adopt existing forms for interviews with victims and/or suspected victims, to provide assistance;	Coordinator of the Technical Group MININT PGR	2020	Forms developed and/or adapted according to the Angolan context;
	- Train those responsible on interview techniques, with differentiated treatment between adults and children;	Commission MININT PGR	2021	Employees who are in charge of interviewing victims qualified in the filling out of forms and interview techniques.
	- Create an environment for interviewing children and using language appropriate to them;	Commission MININT PGR	2022	Environment created and already in place;

¹ At all stages we must take into account and as a priority **The Best Interest of the Child**

	- Train, and have a list of translators, who are available/readily accessible by the authorities when needed, on how to interview and work with victims of human trafficking in a multicultural environment	Commission	2022	Contacts and list of available translators
	- Train social workers in reintegration of victims on special guidelines for dealing with children, victims of trafficking;	Commission MASFAMU and Partners	2022	No. of trainings performed; No. of beneficiaries
	-Implementation of a communication and sharing system;	Commission	2020	Established case registration system;
2.2. Provide support to victims and/or suspected victims in their physical, psychological and social recovery.	-Map the existing Reception Centres	Technical group	2020	Mapping of centres completed,
	- conduct a working and study visit to a shelter in South Africa to gather information and experience on the structure and functioning of a shelter that welcomes victims of trafficking;	Technical group	2020	Visit carried out; No of participants
	- Adapting existing reception centres to international standards	Commission	2021	Reception Centres undergo alterations
	- Develop one of the available centres to serve as a shelter for victims of trafficking	Commission	2021	Shelter for victims of trafficking available
	-Referring victims and/or suspected victims of trafficking in a timely manner to safe shelter/accommodation	Technical group and Partners	Continuous	Victims sent to safe accommodation; No. of victims assisted;
	-Establish an appropriate meeting place where victims can meet counsellors, social workers, lawyers and other professionals to receive social advice and be informed of the services available to them;	Technical group	Continuous	Location identified; No. of experts involved; No. of victims assisted

	- in cases of doubt, ascertain whether the victim concerned is a child, using recognized international standards;	Technical group	Continuous	Verification instrument in force; No. of children assisted
	- Train health professionals in identifying victims, about the specific needs of victims, child victims, or victims of sexual exploitation, etc.	Technical group MINSAs	2021	No of professionals trained and able to identify victims and prepared to provide appropriate assistance
	- Establish protocols/arrangements with specialized clinics/hospitals for medical and psychological treatment of victims of human trafficking	Commission MINSAs	2021	Establishment of protocols and arrangements in progress with several hospital units
	- Develop a National Reference Mechanism to protect and promote the human rights of victims by working with state, non-state and international actors to better combat trafficking and assist victims	Technical Group	2021	Technical Group established and elaboration of the National Reference Mechanism in progress
2.3. Exempt victims of trafficking from punishment and aspects related to their migratory status in the country	- Grant temporary residence to victims in order to obtain more information on traffickers and their routes;	Technical group MININT	2020	Administrative measures adopted; No of victims assisted;
	-Ensure victim protection by moving to a safe place while consultations are held between various Ministerial Departments for temporary residence permit;	Commission MININT MASFAMU	2020	No of victims with documents and sheltered;
	- Not to deport the victim and/or alleged victims in order to assist the authorities in investigating and prosecuting criminals in relation to the crime.	Technical Group MININT PGR	2020	Victims cooperate with authorities and ease investigations;
2.4. Implement measures to assist the victim and/or presumed victim in	--Create measures for the repatriation and assisted voluntary return of victims and/or suspected victims to their countries of origin or habitual residence, taking into account their rights, security and the dignity of the person;	Commission MININT MASFAMU	2020	Measures already in place No of victims reintegrated

assisted voluntary return and Reintegration	- Sign prior Memos of Understanding with state, non-state actors, international organizations, United Nations agency to assist in the assisted voluntary return of victims.	Commission And Partners	2021	Memoranda of Understanding signed in accordance with the assistance each organization may provide:
2.5. Ensure protection from potential retaliation or intimidation to victims and/or alleged victims, witnesses and members of their families	- Protecting the safety of victims and their families, defendants and witnesses	Commission PGR	2020	Protection guaranteed by law; No of persons assisted;
2.6. Integrating care for victims in the context of human trafficking into existing hotlines (SOS)	- Train hotline operators to advise, refer victims to the relevant competent and/or relevant authorities, including law enforcement, police and service providers, and individuals who have knowledge of or are suspected of trafficking in persons	Technical Group	2020	No. of operators trained to advise and refer victims to relevant authorities Operational reporting lines
	- Referring persons seeking their services, other than trafficking, to appropriate organizations, social partners and authorities	Technical Group	2020	List of authorities, national and international social partners available.
	- Establish a Working Group to develop a standard procedure on operator conduct	Technical Group	2020	Established group; Defined standards;
	-Train call centre operators on basic concepts of Human Trafficking	Technical Group	2020	No. of beneficiaries; Operators able to make a difference between victims of trafficking, smuggled migrants and other victims

STRATEGIC AXIS 3. PERSECUTION OF CRIMINALS AND INVESTIGATION OF ALLEGATIONS OF TRAFFICKING IN HUMAN BEINGS

SPECIFIC OBJECTIVES	ACTION / ACTIVITY	RESPONSIBLE PARTY	SCHEDULE OF	PERFORMANCE INDICATOR
---------------------	-------------------	-------------------	-------------	-----------------------

			IMPLEMENTATION	
3.1. Strengthen the capacity of those responsible for the implementation of Law 3/14 on Money Laundering in its Chapter III, which criminalizes trafficking in human beings and other legislation	- Greater disclosure of the law	Commission And Partners	2020	Society takes notice of the existence of the law
	-Train law enforcement officers on the provisions contained therein for better application and interpretation;	Technical Group	2020-2022	No. of trained staff/agents; Agents responsible for law enforcement enhance their knowledge;
	- Disseminate the cases tried and the profile of the victims and the type of exploitation from which they have been subjected;	Commission, Courts, PGR, SIC, SME	2020	No. of cases tried disclosed and profile of the victims is known
	- Enforce other existing separate laws related to crime;	Courts, PGR, SIC, SME	2020	Related legislation catalogued; The Transplant Act, Criminal Code Approved and Applied
	- Provide necessary support to victims during criminal proceedings	Technical Group	2020	No. of assisted victims; No. of processes analysed;
	- Train investigators in investigative techniques, in the case of human trafficking, taking into account the three constituent elements of the crime, adults (act, means and purpose), and in the special case of children (act and purpose).	Technical Group		Conducted trainings Number of beneficiaries No. of investigations carried out Number of victims and/or presumed victims identified Number of victims assisted.
	Increase and intensify investigations in the most reported places of possible existence and occurrence of trafficking in civil construction yards; pastoralism; agriculture and restoration.	Technical Group		Continuous

STRATEGIC AXIS 4. PARTNERSHIP

SPECIFIC OBJECTIVES	ACTION / ACTIVITY	RESPONSIBLE PARTY	SCHEDULE OF IMPLEMENTATION	PERFORMANCE INDICATOR
4.1. Promote cooperation between States, and national and international partners to effectively address trafficking in human beings	- Create a Multisectoral network composed of: various institutions/entities, involving different agencies in the fight against trafficking in human beings in a joint and coordinated way, in the approach of crime prevention, protection of victims, or in the investigation of cases and sentencing of traffickers	Commission	2021	Established network and Memorando of Understanding established with several agencies depending on their intervention.
	- Interact with other agencies to fight crime more effectively, making other partners aware so that assistance to victims is shared between various organizations;	Commission	2020	No. Meetings and meetings held; No. of partnerships implemented;
	- Cooperate with NGOs, service providers and international organizations through partnership actions;	Commission	2020	No. of joint actions carried out;

